



# **Devolution Trust Fund Zambia**





Implementation of Pro-poor policy for WSS in Zambia



**UN Independent Expert's Consultation on Good Practices with State Actors:**19-20 Jan 2011
Geneva

Sam Gonga Manager – DTF/ZAMBIA





### Content of Presentation

- Water Sector Set up
- Sector Policy & Implementation
- The DTF: Measuring up to the Good Practices Criteria
- Lessons Learnt











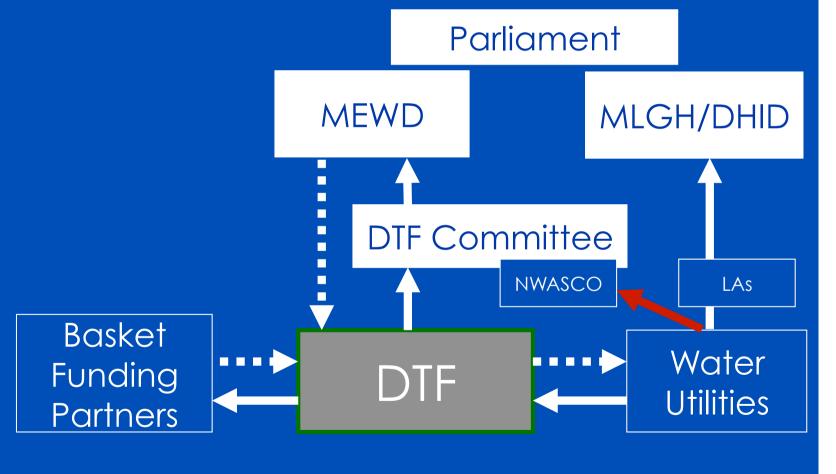
# Why DTF

- Ensure & assist utilities improve WSS to peri-urban areas
- Operates as a basket for targeted improvements for peri-urban areas
- Hence minimises exclusion of these areas from better WSS services





### Water Sector Integration





Reporting ----Funding





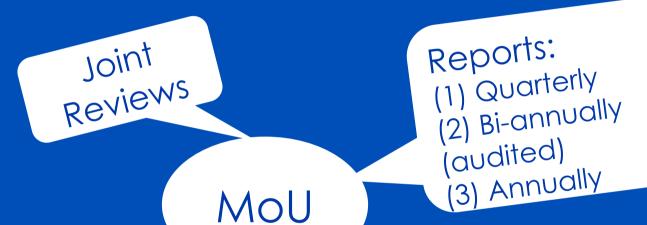
# Fund Portfolio

	General Fund	Performance Enhancement Fund
	To assist CUs in extending WWS services to urban poor	To support initiatives by a CU aiming at enhancing its financial viability
Eligible Applicants	All CUs (unless excluded)	<ul> <li>CUs with proven efforts to improve WSS situation for urban poor within past 12 month</li> <li>Previous DTF projects well implemented</li> </ul>
Eligible Projects	<ul> <li>WSS, capacity building</li> <li>Peri-urban or low cost area</li> <li>Legal situation clarified</li> <li>Volume within spec. thresholds</li> </ul>	Projects improving financial viability of CU; i.e. reducing operational costs and/or increasing revenues





# Basketfunding Partner Harmonization





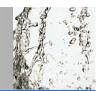


Annual Meeting

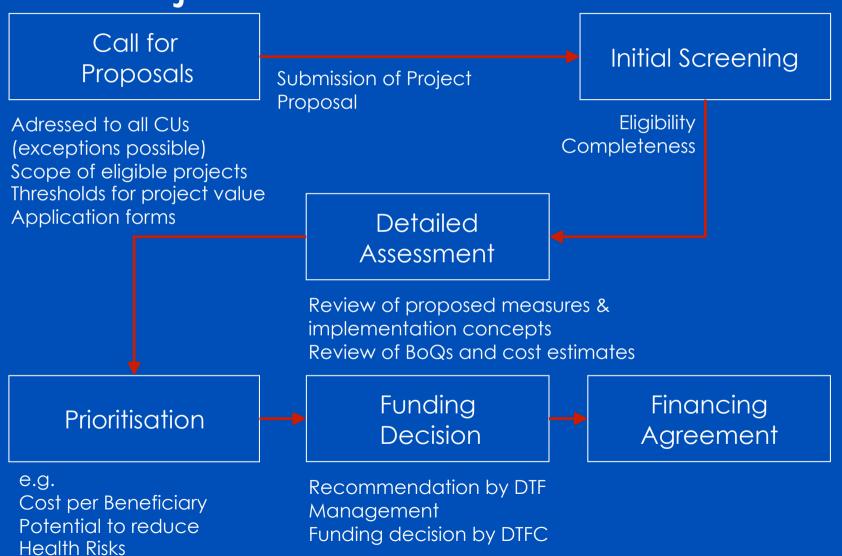


Basket Funding Partner: GRZ, KfW, DANIDA, EU, (GTZ)





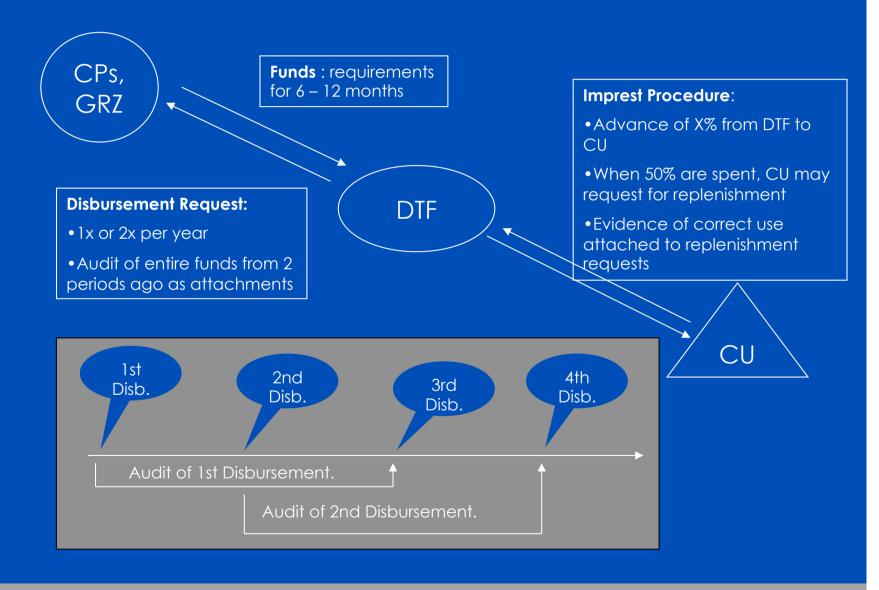
# Project Selection







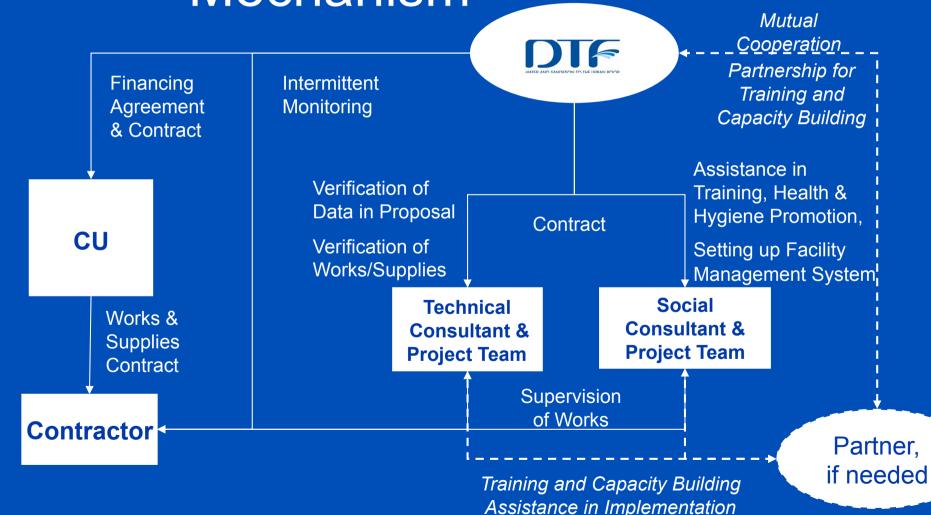








Financing and Implementation Mechanism







# Monitoring and Evaluation

### Monitoring:

- Involvement of DTF Social and Technical Consultant
- Reporting Requirements for CUs: monthly reports, completion report, quarterly reports (after completion for 2 years)
- Inspection visits (announced and spontanuous)

#### **Evaluation:**

- Project Visits upon completion (DTF Completion Reports)
- Ex-Post Evaluation/Impact Assessment:6 months and 24 months after project completion



















# Sector Policy & Implementation

- Policy reforms & the need for universal access to WSS
- Institutional changes needed to bring about better access to all
- Commercialization of service provision from 2000
- Regulator set up in 2000
- DTF established in 2003











## **Enabling Environment**

The constitution of Zambia stipulates a state obligation "... to provide clean and safe water"
Constitution of Zambia, 1996, Part IX, Article 112(d)

- Implementation of Sector Reforms
- Service license defines service area including low-income areas
- Formal Service Provider (SP) responsible for other players
- SP has to offer adequate outlets kiosks
- Extensions into low-income areas part of business plan of SP

**Regulatory Policy** 





### Facilitating Principles in DTF interventions

1. Economy of scale/all consumers connected to the utility

benefits for all consumer groups

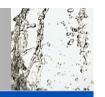
Costs



2. Access to provider's services for all consumer groups within the service

area





### Facilitating Principles; Con'td



- 3. Right technology of infrastructure
- 4. Participation of consumer groups and local authorities
- INTRODUCION WHITE PLAT TOWN AND COMMENT OF THE PARTY OF T
- 5. Promotion of solidality cross subsidies





# Good Practices Criteria: *Their*Realisation in DTF

- No agreed standard definition of coverage
- Statistics bureau and water sector figures not harmonised
- Hence started with definition of coverage;

#### Parameters include:

- ✓ Distance, water quality, price, Functionality
- ✓ Walking distance, waiting time, pressure
- ✓ Sustainability, design of installations





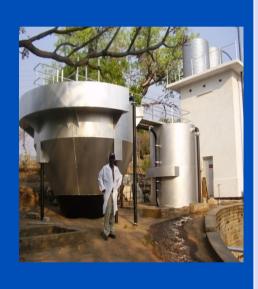
### Good Practices Criteria: Cont'd

- Availability of supply ensured by:
- Systems financed by DTF connected to the utility and thus ensures availability of water as in other areas
- ➤ A basic level of service (40ltr/c/day) is guaranteed even for the lowest income group
- Service hours monitored by Regulator





### Good Practices Criteria: Cont'd



- Support infrastructure also financed to ensure reliability and adequate quantities of water is available to a particular community
- ➤ Each water kiosk is available to a limited number of households to avoid congestion and long waiting times





### Good Practices Criteria: Cont'd

- Accessibility
- Facilities installed within 200m/300m radius
- Household level sanitation facilities for safety of women and children





### **Affordability**

- Limited flexibility in poor household budgets to absorb a large increases in water charges
- 100% subsidy for infrastructure –
   No capital recovery through tariff
- Kiosks provide for a regulated tariff
- Life-line subsidised tariff applied at kiosks









### Quality/Safety

- Sanitation
- still a challenge



- ✓ Sustainable approaches for peri-urban areas being developed
- Water
- ✓ Utility responsible for quality of water at kiosks
- ✓ Quality ensured as kiosks mostly connected to utility network





### Acceptability

- Process is consultative with community
- Technology choice is demand driven







### Non-Discrimination

- DTF is pro-poor focused
- At least 80% of the funds goes towards peri-urban areas/ the 'voiceless'
- Peri-urban areas not abandoned to 2<sup>nd</sup> class service providers
- Encourages women participation in the projects





### Participation

 Community involvement integral part of DTF guidelines on implementation of projects

 Day to day operations of facilities done by community members/vendors







### Accountability

- Two (2) audits on DTF per year
- Projects evaluations conducted annually by independent consultants
- Different stakeholders including community interviewed in evaluations
- Annual basket fund partners meeting





# **Impact**



Water Supply projects financed since 2004





No. of	Total Costs	Population
Water Kiosks	(€)	served
350	6,000,000	610,000

Financing: Govt, KfW, DANIDA, EU





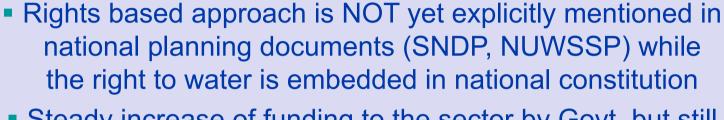
### Sustainability

- Basket fund threatened by low contributions from Govt – mostly externally funded
- No free water! Everyone pays albeit at subsidised cost for kiosks
- O & M costs for Kiosks low mostly covered through the wider utility revenue
- Utilities to gradually takeover investment in peri-urban areas





### Lessons learnt



 Steady increase of funding to the sector by Govt, but still not enough

#### Implementation Level:

- Steadily improving access to WSS services while sanitation is still neglected, concepts for pro-poor water supply available, further up-scaling needed, funds?
  - Water quality is assured by formal water provision
    - Right to WSS who pays the cost?





