**Questionnaire by the Office of the United Nations High Commissioner for Human Rights (OHCHR) regarding torture-free trade – Answers by Germany**

1. *What are the regional and/or national instruments or policies guiding your country for the regulation of trade in goods used for a) capital punishment b) torture or other cruel, inhuman or degrading treatment or punishment? Please provide examples. Which government department/agency is responsible for monitoring the implementation of such regulations/policies, if any?*

The trade in goods used for a) capital punishment b) torture or other cruel, inhuman or degrading treatment or punishment is regulated in the Regulation (EU) 2019/125 of 16 January 2019 concerning trade in certain goods, which could be used for capital punishment, torture or other cruel, inhuman or degrading treatment or punishment. It is legally binding and directly applicable in all EU Member States.

With Regulation (EU) 2019/125, the EU has put into place a comprehensive instrument that provides a legally binding basis for the regulation of the trade of such goods for the 27 Member States of the European Union.

In Germany, the Federal Office for Economic Affairs and Export Control (BAFA) is the competent licensing authority under Regulation (EU) 2019/125.

The German customs authorities monitor the compliance with the prohibitions and licensing requirements under the Regulation relating to the cross-border movements of goods.

1. *Have there been any investigations, prosecutions and/ or convictions for breaches of national regulations on the trade in goods indicated in paragraph 8 of the introduction to this questionnaire? If so, please provide details.*

Breaches of Regulation (EU) 2019/125 are a criminal or administrative offence. Penalties for wilful violations of Regulation (EU) 2019/125 include imprisonment of up to 5 years, in serious cases of up to 15 years. Negligent violations can result in a 500.000 EUR fine. Violations are investigated and prosecuted by either the public prosecutor’s office or, in case of negligent violations, by the customs authorities. However, no statistical overview of investigations, prosecutions and / or convictions exists.

1. *Do you agree with the proposed categorization of goods used for capital punishment, torture or other cruel, inhuman or degrading treatment or punishment indicated in paragraph 8 of the introduction to this questionnaire (see above)? If not, which categories would you propose?*

The following categories of goods are proposed:

1. goods which have no practical use other than for the purpose of capital punishment, torture and other cruel, inhuman or degrading treatment or punishment,
2. goods that could be used not only for the purpose of torture or other cruel, inhuman or degrading treatment or punishment, but also for legitimate purposes,
3. goods that could be used for the purpose of capital punishment (products which could be used for the execution of human beings by means of lethal injection).

1. *Please indicate whether you believe there should be an exhaustive list of goods under each category. If yes, should there be a mechanism for regular updating of the lists under each category?*

The list of goods under each of the three categories described above should be as exhaustive as possible.

In order to respond quickly when new goods which could be used for capital punishment, torture or other cruel, inhuman or degrading treatment or punishment, are developed, it would be appropriate to develop a mechanism to add goods where there is a clear and immediate risk that those goods will be used for purposes that entail such human rights abuses.

1. *Should the proposed common international standards prohibit trade in goods which have no practical use other than for the purpose of capital punishment or torture or other cruel, inhuman or degrading treatment or punishment? If not, please provide further explanations.*

Yes. It is considered necessary to prohibit exports and imports of goods which have no practical use other than for the purpose of capital punishment or for the purpose of torture and other cruel, inhuman or degrading treatment or punishment.

Respect for human rights and for human dignity are EU founding values, common to the EU Member States.

Article 5 of the Universal Declaration of Human Rights, Article 7 of the International Covenant on Civil and Political Rights and Article 3 of the European Convention for the Protection of Human Rights and Fundamental Freedoms all lay down an unconditional, comprehensive prohibition on torture and other cruel, inhuman or degrading treatment or punishment.

Article 2(2) of the Charter of Fundamental Rights of the European Union (Charter) states that no one shall be condemned to the death penalty or executed. Article 4 of the Charter states that no one shall be subjected to torture or to inhuman or degrading treatment or punishment.

The Global Alliance for Torture-Free Trade is a major concrete initiative to deliver on the EU’s shared commitment to the eradication of torture and capital punishment.

1. *Should the proposed common international standards provide for strict control of trade in goods that could be used for the purpose of torture or other cruel, inhuman or degrading treatment or punishment and goods that could be used for the purpose of capital punishment? If not, please provide justification.*

Yes. It is also necessary to impose controls on exports of certain goods which could be used not only for the purpose of torture and other cruel, inhuman or degrading treatment or punishment, but also for legitimate purposes. Those controls are instrumental in promoting respect for human dignity and for fundamental human rights.

1. *What types of activities linked to "import, export and transfer" should the proposed common international standards regulate? Please consider activities such as transit, promotion, technical assistance and training, brokering, sharing technology, manufacturing, production and commercial marketing, among others. Please also provide an explanation for why these activities should be regulated or not.*

With regard to goods that could be used for the purpose of capital punishment and goods that could be used for the purpose of torture or other cruel, inhuman or degrading treatment or punishment, the proposed international regulatory framework could include the following activities: export, transfer/transit, brokering services and supply or acceptance of technical assistance related to the regulated goods.

With regard to goods which have no practical use other than for the purpose of capital punishment, torture and other cruel, inhuman or degrading treatment or punishment, the proposed international regulatory framework could include in addition to the activities referred to above: import, training on the use of the regulated goods, promotion in trade fairs or exhibitions, and selling or purchasing advertising.

1. *Please indicate which risk assessment mechanisms and criteria should be considered for the import, export and transfer of a) goods that could be used for the purpose of torture or other cruel, inhuman or degrading treatment or punishment and b) goods that could be used for the purpose of capital punishment. Please consider, inter alia, the criteria for preventing diversion to third countries.*

a)

Regarding goods which have no practical use other than for the purpose of capital punishment, torture and other cruel, inhuman or degrading treatment or punishment, trade should be prohibited. Exemptions should be provided for the exclusive purpose of public display in a museum.

b)

Regarding the category (ii) and (iii) of goods referred to in question 3, exports, technical assistance and brokering services should be regulated, i.e. subject to an authorisation requirement. Such authorisation should not be granted when there are reasonable grounds to believe that the goods to be exported or the goods to which the technical assistance or brokering services refer to might be used for capital punishment or torture or other cruel, inhuman or degrading treatment or punishment, including judicial corporal punishment, by a law enforcement authority or any natural or legal person. The competent authority shall take into account all relevant considerations, including considerations about intended end-use and the risk of diversion. When assessing the risk of diversion, it may consider the contractual arrangements that apply and the end-use statement signed by the end-user. The transit of category (ii) and (iii) goods should be prohibited if the person executing the transit knows that any part of a shipment of such goods is intended to be used for capital punishment or torture or other cruel, inhuman or degrading treatment or punishment in a third country.

1. *Please indicate what you consider to be the most suitable type of international instrument to establish common international standards for regulating goods used for capital punishment or torture or other cruel*, inhuman or degrading treatment or punishment. Please provide further explanation.

The most suitable type would be a legally binding instrument establishing measures to control and restrict trade in the goods referred to in answer to question 3. It could draw inspiration from the rules, principles and mechanisms established in the Regulation (EU) 2019/125 of 16 January 2019 concerning trade in certain goods, which could be used for capital punishment, torture or other cruel, inhuman or degrading treatment or punishment. An international legally binding instrument would close the gap and put an end to the trade in these goods.