MINISTRY OF JUSTICE'S RESPONSE TO UMHR SPECIAL PROCEDURES QUESTIONNAIRE

1) The Constitution of Jamaica being the supreme Law of the land forms the basis of all our legislation including those that touch and concern the responsibilities of Attorneys who practice law. It is important to note that in The Charter of Fundamental Rights and Freedoms (Constitutional Amendment) Act, 2011, the role of the Attorney is recognised. Section 14(2)(d) of the Charter provides that a person who is arrested or detained has the right to communicate with and retain an Attorney-at-Law. Though this is a right enjoyed by the accused, the way the courts have interpreted the right speaks to critical nature of the role and function the Attorney provides and the necessity to protect and preserve those functions to the full extent of the law. It is from this recognition of the primacy of the role and function the Attorney, much of our local laws concerning Attorneys find its basis and significance. This is exemplified in the Proceeds of Crime Act which recognizes attorney client privilege at section 94(8). This provision enables attorneys to exercise their professional activities in a favour of their clients in a free and independent manner. The year 1972 was a watershed year for the legal profession because that year the Legal Profession Act, one of the primary pieces of legislation guiding local Attorneys was passed. This Act merged the roles of Solicitor-at-Law and Barrister-at-Law into a unified legal profession. Legal Practioner's since then are referred to as Attorneys-at-law. It further established a supervisory body called the General Legal Council ("the Council") tasked primarily with the responsibility of putting in place and maintaining the requisite professional standards of competence and made provision for the legal education / training and the licensing of attorneys. Attorneys-at-Law are also obliged to recognize the directives contained in the various Regulations (attached as Appendix "A") and the Code of Ethics, which is viewed in conjunction with the original Legal Profession Act.

Legislation	Туре	Year	Topics
Legal Profession (Disciplinary Proceedings)	Regulation	2014	

Legislation	Туре	Year	Topics
(Amendments) Rules, 2014			
Council of Legal Education Act	Act	1974	index
GLC Legal Profession (Accounts and Records) Regulations Consolidated 2017	Regulation	2017	
Guidelines on the With-Holding of Practising Certificates for Non-Compliance with the Legal Profession (Accounts & Records) Regulations	Regulation	2018	
Legal Profession (Accounts and Records) (Amendment) Regulations, 2019	Regulation	2019	
Legal Profession (Accounts and Records) (Further Amendment) Regulations, 2021	Regulation	2021	
Legal Profession (Amendment) Act, 2007	Act	2007	
Legal Profession (Canons of Professional Ethics) (Amendment) Rules, 2014	Regulation	2014	
Legal Profession (Canons of Professional Ethics) (Amendment) Rules,	Regulation	2016	Advertising

Legislation	Туре	Year	Topics
2016			
Legal Profession (Canons of Professional Ethics) (Amendment) Rules, 2019	Regulation	2019	
Legal Profession (Contingency Fees) Regulations, 2018	Regulation	2018	
Legal Profession (Continuing Legal Professional Development) (Amendment) Regulations, 2014	Regulation	2014	
Legal Profession (Continuing Legal Professional Development) (Amendment) Regulations, 2016	Regulation	2016	
Legal Profession (Continuing Legal Professional Development) (Amendment) Regulations, 2018	Regulation	2018	
Legal Profession (Disciplinary Proceedings) (Amendment) Rules, 2019	Regulation	2019	
Proceeds of Crime (Amendment) Act, 2013	Act	2013	
Proceeds of Crime (Money Laundering Prevention)	Regulation	2007	

Legislation	Туре	Year	Topics
Regulations, 2007			
Proceeds of Crime Act	Act	2007	
The Disciplinary Committee (Appeal Rules), 1972	Regulation	1972	Notice of Appeal Grounds of Appeal Procedures
The General Legal Council's Compensation Fund Rules	Regulation	2020	
The General Legal Council's Compensation Fund Rules - Amendment	Regulation	2021	
The Legal Profession (Accounts & Records) (Amendment) Regulations, 2021	Regulation	2021	
The Legal Profession (Accounts and Records) (Amendment) Regulations, 2017	Regulation	2017	
The Legal Profession (Accounts and Records) (Amendments) Regulations, 1999	Regulation	1999	Amendment to Date Regulation Effective
The Legal Profession (Accounts and Records) Regulations, 1999	Regulation	1999	Duty to Keep Clients' Trust Account Clients' Trust Accounts Certain Trust Account Records Records Generally Posting and Preservation of Records Interest Accountant's Report Disciplinary Offences Savings

Legislation	Туре	Year	Topics
The Legal Profession (Amendment) Act 2012	Act	2012	
The Legal Profession (Annual Declaration of Activities) Regulations, 2014	Regulation	2014	
The Legal Profession (Canons of Professional Ethics) (Amendment) Rules, 1983	Regulation	1983	Canon I Amendment - Response to the General Legal Council or the Disciplinary Committee regarding Complaints Canon II Amendment - Notification of Address of Practice
The Legal Profession (Canons of Professional Ethics) (Amendment) Rules, 1998	Regulation	1998	Advertising
The Legal Profession (Canons of Professional Ethics) Rules	Regulation	1978	Canon I - Dignity and Integrity of the Legal Profession Canon II - Unauthorised Improper or Unprofessional Practice Canon III - Duty to the State the Public & the Legal System Canon IV - Best Interests of the Client Canon V - Dignity of the Courts and Integrity of the Administration of Justice Canon VI - Professional Attitude towards Fellow Attorneys Canon VII - Observance of Accounting Principles Canon VIII - General Notes
The Legal Profession (Continuing Legal Professional Development) Regulations, 2013	Regulation	2013	index

Legislation	Туре	Year	Topics
The Legal Profession (Enrolment and Practising Certificate Fees) (Amendment) Rules, 1992	Regulation	1992	Addition of Regulation 9 - Penalty for late payment of Practising Certificate Fees Revised Practising Certificate Fees
The Legal Profession (Enrolment and Practising Certificate Fees) (Amendment) Rules, 2008	Regulation	2008	Revised Practising Certificate Fees
The Legal Profession (Enrolment and Practising Certificate Fees) (Amendment) Rules, 2010	Regulation	2010	Revised Practising Certificate Fees
The Legal Profession (Enrolment and Practising Certificate Fees) (Amendment) Rules, 2012	Regulation	2012	Fees, Date first admitted to practice
The Legal Profession (Enrolment and Practising Certificate Fees) (Amendment) Rules, 2017	Regulation	2017	Revised Practising Certificate Fees
The Legal Profession (Enrolment and Practising Certificate Fees) (Amendments) Rules, 2016	Regulation	2016	
The Legal Profession (Enrolment and Practising Certificate Fees) Rules, 1971	Regulation	1971	The Application for Enrolment FIRST SCHEDULE: Schedule of Fees SECOND SCHEDULE: Oath for the due execution of Office THIRD SCHEDULE: Certificate of Enrolment
The Legal Profession	Regulation	2017	

Legislation	Туре	Year	Topics
(Prescribed Offences) (Amendment) Rules 2017			
The Legal Profession (Prescribed Offences) Rules, 1998	Regulation	1998	Prescribed Offences
The Legal Profession Act	Act	1971	index
The Proceeds of Crime (Designated Non-Financial Institution) (Attorneys- at-law) Order, 2013	Order	2013	

2) The primary entities in place to prevent or punish interferences with the free and independent exercise of the legal profession are the Jamaica Bar Association and the Judiciary. The Jamaica Bar Association (JAMBAR) was incorporated as a Company Limited by Guarantee on Tuesday, January 16th 1973. JAMBAR is a voluntary organisation for Attorneys-at-law. Some of its critical objectives include protecting the independence of Judges and Attorneys-at-Law, striving for the maintenance and strengthening of the Rule of Law and Human Rights and promoting the integrity and good name of the legal profession in Jamaica. The JAMBAR is known for taking the Executive branch of government to task on perceived infringes over the rights of attorneys. Recently JAMBAR filed a suit challenging the constitutionality of certain obligations under the country anti-money laundering regime, which would have had the impact of encroaching on attorney client privilege, among more.

One of the mechanisms in place to prevent interferences with the free and independent exercise of their duties is the Constitution and particularly the Charter of Rights that establishes that accused persons have a right to legal representation. The judiciary which stands as the gatekeepers of the constitution ensures that the other arms of government remain within the confines of the stipulations and ethos of the Constitution.

The Court of Appeal judgment in the case of the Jamaica Bar Association v Attorney General and General Legal Council [2020] JMCA Civ 37 is evidence of this.

3) The Jamaican Bar Association (JAMBAR) plays a significant role in Jamaica's justice system. The mandates and objectives are: (1) Promoting the integrity and good name of the legal profession in Jamaica. (2) Being a "watchdog" and fight for the maintenance and strengthening of the rule of law and human rights. (3) Working with all stakeholders towards proper law reform and the improvement of our legal, justice and court systems.(4) Offering services to those in need or requiring our aid and protection. (5) Offering services to those in need or requiring our aid and protection; and (6) Ensuring the independence of judges and Attorneys-at-law. Its activism goes a far way in promoting the independence of attorneys and members of the judiciary, while ensuring that both groups enjoy the desired camaraderie. JAMBAR continues to advocate for the creation of a better justice system that will touch the lives of our citizens. In doing so, JAMBAR is preserving the rule of law through sensitization via online platforms including but not limited to its website.

Of note are the following instances in which JAMBAR acted to protect its members these include:

- (a) Its success in the case of Jamaican Bar Association v The Attorney General and The Director of Public Prosecutions SCCA 96, 102 & 108 of 2003, JAMBAR (et.al.) which concerned the fundamental principles of legal professional privilege, and in which it was decided that searches and seizures conducted at the offices of certain Attorneys-at-law were in breach of legal professional privilege.
- (b) The 1997 JAMBAR Guidelines to Attorneys not to disclose client instructions or to show or hand over their briefs and instruction papers, as these had the potential to negative the foundations of the independence of lawyers and the confidentiality of the communications with their clients.

It is noteworthy that JAMBAR is a corporation that does not receive state funding instead it is funded by contribution from its members and is therefore de jure and de facto independent of the state.

4) Over the last five (5) years the Disciplinary Committee of the General Legal Council has heard some 130 matters. Of this number, the names of 22 Attorneys were removed from the roll. This Ministry is not disposed of information regarding Attorneys who have been subject to criminal charges, this information would likely be provided by the Courts or the GLC.

Attorney	Court	Date of Decision	Result & Link to Judgement
Harold C. Brady	Court of Appeal	11/5/2021	Appeal for Stay of Execution Refused
Donovan O. Foote	Court of Appeal	11/5/2021	Appeal dismissed, GLC Disciplinary Committee Decision Affirmed
Lorraine Louise Ramson	Disciplinary Committee	10/9/2021	Struck off, Payment Ordered
Michael Lloyd Wilson	Disciplinary Committee	7/31/2021	Struck off
Michael Lloyd Wilson	Disciplinary Committee	7/31/2021	Struck off, Fined
Leonardo Fernando Christie	Disciplinary Committee	7/24/2021	Struck off
Keith A. Jarrett	Disciplinary Committee	7/28/2021	Struck off
Lauren Marie Boyd	Disciplinary Committee	7/16/2021	<u>Fined</u>
Jacqueline Marie Minto	Disciplinary Committee	6/19/2021	Guilty of Professional Misconduct
Jacqueline Marie Minto	Disciplinary Committee	6/19/2021	<u>Fined</u>

Attorney	Court	Date of Decision	Result & Link to Judgement
W. Anthony Pearson	Disciplinary Committee	6/4/2021	Fined
Jennifer Messado	Disciplinary Committee	5/29/2021	Struck off, Restitution Ordered
Lauren Marie	Disciplinary	4/29/2021	Guilty of Professional
Boyd	Committee		Misconduct
W. Anthony	Disciplinary	4/24/2021	Guilty of Misconduct in a
Pearson	Committee		Professional Respect
Arlean Moreta	Disciplinary	1/26/2021	Struck off, Restitution
Beckford	Committee		Ordered
Arlean Moreta	Disciplinary	1/13/2021	Guilty of Professional
Beckford	Committee		Misconduct
GraceAnn	Disciplinary	12/12/2020	Struck off, Restitution
Cameron	Committee		Ordered
Michael Lloyd	Disciplinary	10/31/2020	Guilty of Professional
Wilson	Committee		Misconduct
Rudolph Emanuel	Disciplinary	10/31/2020	Struck off, Restitution
Alphonso Muir	Committee		Ordered, Fined
Rudolph Emanuel Alphonso Muir	Disciplinary Committee	9/30/2020	Suspended, Fined
Henry C. Johnson	Disciplinary Committee	9/19/2020	Suspended, Restitution Ordered
Henry C. Johnson	Disciplinary Committee	9/5/2020	Guilty of Professional Misconduct
Arlene Ann	Disciplinary	8/18/2020	Struck off, Restitution
Gaynor	Committee		Ordered
Arlene Ann	Disciplinary	7/29/2020	Guilty of Professional
Gaynor	Committee		Misconduct
Maurice Frankson	Disciplinary Committee	7/4/2020	Guilty of Professional Misconduct
Maurice Frankson	Disciplinary	8/13/2020	Suspended, Fined

Attorney	Court	Date of Decision	Result & Link to Judgement
	Committee		
Lorraine Louise Ramson	Disciplinary Committee	6/23/2020	Reprimanded, Restitution ordered, Fined
W. Anthony Pearson	Disciplinary Committee	6/23/2020	Application for Suspension of Order Refused
W. Anthony Pearson	Disciplinary Committee	6/18/2020	Struck off
Robert L. Ramsey	Disciplinary Committee	6/15/2020	Guilty of Professional Misconduct, Fined
Hope Marcia Ramsay-Stewart	Disciplinary Committee	5/8/2020	Restitution ordered
Hope Marcia Ramsay-Stewart	Disciplinary Committee	3/7/2020	Guilty of Misconduct in a Professional Respect
Humphrey Lee McPherson	Disciplinary Committee	3/6/2020	Struck off, Restitution ordered
Donovan Occonor Malcolm	Disciplinary Committee	2/29/2020	Struck off
Rudolph Emanuel Alphonso Muir	Disciplinary Committee	2/22/2020	Guilty of Professional Misconduct
Arlean D. Moreta Beckford	Disciplinary Committee	2/15/2020	Struck off
Howard A. Lettman	Disciplinary Committee	2/15/2020	Struck off
Howard A. Lettman	Disciplinary Committee	2/15/2020	Guilty of Professional Misconduct, Struck off
Charles Alcides Pullar Ganga- Singh	Disciplinary Committee	2/12/2020	<u>Fined</u>
Donovan Occonor Malcolm	Disciplinary Committee	2/1/2020	Guilty of Professional Misconduct
Humphrey Lee	Disciplinary	1/29/2020	Guilty of Professional

Attorney	Court	Date of Decision	Result & Link to Judgement
McPherson	Committee		Misconduct
Audley Earl Melhado	Disciplinary Committee	1/25/2020	Struck off, Restitution ordered
Howard A. Lettman	Disciplinary Committee	1/25/2020	Struck off, Restitution ordered
Lorraine Louise Ramson	Disciplinary Committee	12/20/2019	Guilty of Professional Misconduct
Charles Alcides Pullar Ganga- Singh	Disciplinary Committee	12/7/2019	Guilty of Professional Misconduct
Arlean D. Moreta Beckford	Disciplinary Committee	11/27/2019	Guilty of Professional Misconduct
Donovan O. Foote	Disciplinary Committee	11/23/2019	Struck off, Restitution ordered
Howard A. Lettman	Disciplinary Committee	11/23/2019	Guilty of Professional Misconduct
Howard A. Lettman	Disciplinary Committee	11/23/2019	Struck off
Jennifer Messado	Disciplinary Committee	11/23/2019	Struck off, Fined
Howard A. Lettman	Disciplinary Committee	11/13/2019	Struck off, Restitution Ordered
Kenneth M. McLeod	Disciplinary Committee	10/26/2019	Struck off
Hopeton Karl Clarke	Disciplinary Committee	10/26/2019	Struck off
Ian H. Robins	Court of Appeal	10/18/2019	Appeal Allowed; GLC order set aside
W. Anthony Pearson	Disciplinary Committee	10/12/2019	Guilty of Professional Misconduct
Richard D.	Disciplinary	7/27/2019	Fined, Reimbursement

Attorney	Court	Date of Decision	Result & Link to Judgement
Bonner	Committee		ordered
Paulette Amelia Warren Smith	Disciplinary Committee	7/27/2019	Struck off
George Anthony Levy	Disciplinary Committee	7/27/2019	Fined
Raymond Clough	Disciplinary Committee	7/26/2019	Suspended, Fined
Donovan O. Foote	Disciplinary Committee	7/20/2019	Guilty of Professional Misconduct
Howard A. Lettman	Disciplinary Committee	7/20/2019	Guilty of Professional Misconduct
Keith A. Jarrett	Disciplinary Committee	7/15/2019	Suspended, Restitution Ordered
Keith A. Jarrett	Disciplinary Committee	6/27/2019	Guilty of Professional Misconduct
Howard A. Lettman	Disciplinary Committee	6/22/2019	Suspended until Restitution Complete
Howard A. Lettman	Disciplinary Committee	6/1/2019	Guilty of Professional Misconduct
Howard A. Lettman	Disciplinary Committee	5/25/2019	Guilty of Professional Misconduct
Leroy Kajo Equiano	Disciplinary Committee	5/16/2019	Fined
Leroy Kajo Equiano	Disciplinary Committee	5/16/2019	Guilty
Raymond Clough	Disciplinary Committee	5/11/2019	Guilty of Professional Misconduct
Loverne Annemarie George	Disciplinary Committee	4/27/2019	Struck off, Restitution Ordered
Christopher	Disciplinary	12/5/2018	<u>Fined</u>

Attorney	Court	Date of Decision	Result & Link to Judgement
James Hibbert	Committee		
Ian H. Robins	Court of Appeal	11/29/2018	Sanction Stayed Pending Appeal
Jerome Alexander Dixon	Disciplinary Committee	10/27/2018	Struck off
Diane Elise Jobson	Disciplinary Committee	10/27/2018	<u>Fined</u>
Carlton Melbourne	Disciplinary Committee	10/27/2018	Fined
Jennifer Messado	Disciplinary Committee	10/8/2018	Struck off
Jerome Alexander Dixon	Disciplinary Committee	10/1/2018	Guilty of Professional Misconduct
Lancelot A. St. Martin Cowan	Disciplinary Committee	9/20/2018	Struck off
Jennifer Messado	Disciplinary Committee	9/15/2018	Guilty of Professional Misconduct
Courtney Akinwale Kazembe	Disciplinary Committee	9/15/2018	<u>Fined</u>
Paulette Amelia Warren Smith	Disciplinary Committee	4/10/2018	Guilty of Professional Misconduct
Howard A. Lettman	Disciplinary Committee	3/24/2018	Guilty of Professional Misconduct
Lancelot A. St. Martin Cowan	Disciplinary Committee	3/14/2018	Guilty of Professional Misconduct
Minett Lawrence	Disciplinary Committee	3/2/2018	Guilty of Professional Misconduct
Donovan O. Foote	Disciplinary Committee	2/23/2018	Fined/Conditional Suspension
Howard A.	Disciplinary	2/5/2018	Struck off

Attorney	Court	Date of Decision	Result & Link to Judgement
Lettman	Committee		
Maurice Frankson	Disciplinary Committee	1/4/2018	<u>Fined</u>
Maurice Frankson	Disciplinary Committee	12/19/2017	Guilty of Professional Misconduct
Jermain R. Simms	Disciplinary Committee	10/12/2017	Restitution Ordered
Jermain R. Simms	Disciplinary Committee	9/21/2017	Guilty of Professional Misconduct
Howard A. Lettman	Disciplinary Committee	11/25/2017	Suspended
Graceann Marie Cameron	Disciplinary Committee	7/22/2017	Struck off, Restitution ordered
Howard A. Lettman	Disciplinary Committee	6/24/2017	Guilty of Professional Misconduct
Michael Lorne	Disciplinary Committee	6/24/2017	Struck off, Restitution ordered
Daimian Masters	Disciplinary Committee	6/24/2017	Struck off again, Restitution Ordered
Ivor George Peynado	Disciplinary Committee	6/24/2017	<u>Guilty</u>
Richard D. Bonner	Disciplinary Committee	6/5/2017	Struck off
Graceann Marie Cameron	Disciplinary Committee	5/27/2017	Guilty of Professional Misconduct
Richard D. Bonner	Disciplinary Committee	4/28/2017	Guilty of Professional Misconduct
Michael Lorne	Disciplinary Committee	4/26/2017	Compound interest ordered on Restitution
Donovan O. Foote	Disciplinary Committee	4/11/2017	Guilty of Professional Misconduct

Attorney	Court	Date of Decision	Result & Link to Judgement
Gregory M.D. Lopez	Disciplinary Committee	3/25/2017	Struck off
Harold C. Brady	Disciplinary Committee	3/4/2017	Struck off, Restitution ordered
Michael Lorne	Disciplinary Committee	3/2/2017	Guilty of Professional Misconduct
Harold C. Brady	Disciplinary Committee	2/25/2017	Struck off, Restitution ordered
Gregory M.D. Lopez	Disciplinary Committee	2/4/2017	Guilty of Professional Misconduct
Daimian Masters	Disciplinary Committee	7/23/2016	Guilty of Professional Misconduct
Daimian Masters	Disciplinary Committee	4/6/2016	Guilty of Professional Misconduct
Humphrey Lee Mcpherson	Disciplinary Committee	1/30/2016	Struck off, Restitution ordered
Arlean D. Moreta Beckford	Disciplinary Committee	1/22/2016	Struck off, Restitution ordered

5) The Ministry of Justice is aware that Attorneys from time to time face intimidation, and other interference in the course of carrying out their duties. We recall Miss. Paula Llewellyn QC, Director of Public Prosecutions, commenting that during the course of the trial of Vybz Kartel and his three co- accused for the murder of Clive "Lizard" Williams the Prosecutorial team was issued death threats. In response, assistance was sought from the Jamaica Defence Force to increase the security provided to the DPP and Prosecution team.

We are also aware that the Jamaican Bar Association (JAMBAR) spearheaded a challenge of the POCA requirements stipulating that Attorneys report their clients to the Financial Investigations Division if they suspected they were involved in money

laundering. The POCA legislation could be considered a hindrance from the Sate. The reasoning behind the decision of JAMBAR to challenge being that such provisions would be a breach of confidentiality as it regards the attorney-client relations and would amounted to a conflict of interest. The matter was considered by the Court of Appeal where the decision was made to quash the provisions of the POCA requiring lawyers to police their clients.

- 6) The Disaster Risk Management Act (DRMA) represents the GoJ's response to the Covid-19 Pandemic. This legislation has instituted certain protocols, which have affected the independence of Attorneys. Of note, whereas section 14(2)(d) of the Charter of Rights affords accused persons the right to retain counsel, it is noted that members of the private bar were not named among the excepted officials (which include Court staff and members of the Judiciary). It was against this background that Queens Counsel; Mr. Peter Champagnie cited the example of the country Guyana and suggested that Jamaica includes Lawyers among those exempted under the DRMA. This resulted in the Attorneys being subsequently included in the list of exempted persons. In the third schedule extends the privilege to: "Any Attorney-at-law attending at police stations or lock-ups, or appearing before a court, for the purpose of legal representation of a client of that attorney-at law, or attending to a client of the Attorney-at-law in the case of an emergency arising due to the SARS-CoV-2 pandemic"
- 7) We suggest that as a practical measure consideration be given to ensuring that all police stations and correctional institutions are outfitted with the relevant conveniences to facilitate the meeting of Counsel and their clients in an atmosphere that promotes the free exercise of their legal profession.